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*AVAILABLE*



VV SPB56WV 9 8444444444

25X1A  
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 DE 20 3611343  
 O 071348Z ZYM ZFF-5  
 FM GEN WHEELER CJCSM  
 INFO FM KISSINGER (WHITE HOUSE)  
 MR ROGERS (STATE DEPT)  
 MR HELMS (CIA)  
 O 240500Z ZYM ZFF-4 ZFF-1  
 FM GEN ARMY'S COMUSMACV SAIGON VIETNAM  
 TO ADM MCCAIN CINCPAC HONOLULU  
 GEN EARLE WHEELER JCS WASHINGTON  
 LIO FREDERICK WYAND BY - VV FOL AMENP PARIS (ET ORHUNVNT)  
 ZEM  
 C O N F I D E N T I A L SECTION TWO OF THREE 46C 16597 TYPE  
 THE PREAMBLE OF THIS DECREE STATES "THE GOVERNMENT POLICY IS  
 COMPLETELY ELIMINATE THE VCI BY CAPTURING AS MANY AS POSSIBLE  
 WHILE THE LENIENT REHABILITATION POLICY AIMS AT RELEASING AS  
 MANY AS POSSIBLE."  
 FORCES

AS INDICATED ABOVE, ALL ELEMENTS OF THE GOVERNMENT PARTICI

THE SPECIAL POLICE, NATIONAL POLICE, FIELD FORCE, AND A HOME  
 CENT COMPONENT, THE PROVINCIAL RECONNAISSANCE UNITS (PRU),  
 MILITARY PARTICIPATES IN THE PHUNG HOANG PROGRAM THROUGH ITS  
 INTELLIGENCE AND SECURITY SERVICES AND THROUGH THE OPERATION  
 OF ITS REGULAR, REGIONAL AND POPULAR FORCES, THE PEOPLE'S  
 SELF DEFENSE FORCE, THE CD CADRE, THE INFORMATION SERVICES,  
 LOCAL OFFICIALS AND ALL OTHER ELEMENTS OF THE GOVERNMENT  
 FURTHER CONTRIBUTE TO THE EFFORT.

THE PROVINCIAL RECONNAISSANCE UNITS HAVE BEEN THE SUBJECT  
 OF SOME QUESTION IN THE PAST. THIS FORCE WAS DEVELOPED AND  
 FUNDED BY THE UNITED STATES TO CONDUCT OPERATIONS AGAINST T

VCI AND FUNCTIONED UNDER THE AUTHORITY OF THE GVN JOINT VETER  
 STAFF. ON 31 MARCH 1969, BY DECREE 844-BL/PM, THE PRU WAS  
 DESIGNATED A POLICE PROGRAM CONTROLLED BY THE DIRECTOR 12TH  
 OF NATIONAL POLICE, AND AN ARVN OFFICER WAS ASSIGNED AS NATI  
 COMMANDER. WHILE THE PRU IS STILL FUNDED BY THE UNITED STAT  
 PLANS ARE IN PROGRESS FOR THE TRANSITION OF THE PRU TO FULL  
 OWN FUNDING, SUPPORT AND CONTROL. IN EACH PROVINCE THE PRU  
 CONTROLLED BY THE PROVINCE CHIEF, WITH A SUBORDINATE PROVING  
 PRU COMMANDER WHO IS IN MOST INSTANCES AN ARVN OFFICER. THE  
 AMERICAN ROLE IN THIS PROGRAM IS NOW LIMITED TO AN ADVISORY  
 FUNCTION. IN ORDER TO MAKE CLEAR THIS ADVISORY RELATIONSHIP  
 AS DISTINCT FROM THE EARLIER TYPE RELATIONSHIPS, US PRU AND  
 PHOENIX ADVISORY PERSONNEL SINCE SEPTEMBER HAVE BEEN INSTRUCT  
 NOT TO PARTICIPATE ON THE GROUND IN PRU NEUTRALIZATION OPERA  
 TIONS.

THE US ROLE WITH RESPECT TO PHUNG HOANG IS ONE OF ADVICE  
 ASSISTANCE. THIS ADVISORY RELATIONSHIP IS MAINTAINED BY COM  
 UNDER COMUSMACV. AMERICAN PHUNG HOANG ADVISORS ARE PRESENT  
 MOST DIOCES AND US ADVISORY STAFFS ARE PRESENT AT PROVINCE  
 AT THE NATIONAL LEVEL, TO WORK WITH THE APPROPRIATE GVN PHU  
 HOANG COMMITTEES AT THESE LEVELS. MOST OF THE AMERICAN ADVI  
 PERSONNEL ARE MILITARY. IN ADDITION TO THOSE AMERICAN ADVI  
 PERSONNEL WORKING DIRECTLY WITH PHUNG HOANG COMMITTEES ARE E  
 OTHER AMERICAN ADVISORY PERSONNEL ARE CLOSELY INVOLVED WITH  
 OF THE GVN SERVICES PARTICIPATING IN THE PROGRAM, SUCH AS THE  
 MILITARY, THE POLICE, ETC.

ON 15 OCTOBER 1969, A MEMORANDUM WAS DISTRIBUTED TO MEMBE  
 OF THE PHUNG HOANG ADVISORY STAFF AND FORWARDED FOR INCLUC  
 THE TRAINING OF PHUNG HOANG ADVISORS IN VIETNAM AND AT FORT  
 HOLABIRD, MARYLAND. IT POINTED OUT THAT THE PHUNG HOANG PRG

AGAINST THE VCI IS AN IMPERENT PART OF THE WAR EFFORT IN VIE  
 NAM. US PERSONNEL ARE UNDER THE SAME LEGAL AND MORAL COMMIT  
 WITH RESPECT TO OPERATIONS UNDER THIS PROGRAM AS WITH RESPEC  
 REGULAR MILITARY OPERATIONS AGAINST ENEMY UNITS IN THE FIELD  
 CASE US PERSONNEL COME IN CONTACT WITH ACTIVITIES WHICH DO N  
 MEET THE STANDARDS OF THE RULES OF LAND WARFARE, THEY ARE IN  
 TO REFUSE FURTHER PARTICIPATION, TO MAKE THEIR OBJECTIONS KN  
 AND TO REPORT THE CIRCUMSTANCES TO THE NEXT HIGHER US AUTHO  
 RITIES.

THE KEY ELEMENT OF THE PHUNG HOANG PROGRAM IS THE DISTRICT  
 INTELLIGENCE AND OPERATIONS COORDINATING CENTER (DIIOC). TI

ATION OF OPERATIONS WITHIN THE VCI. ITS CHAIRMAN IS THE S  
 CHIEF, AND ITS MEMBERSHIP CONSISTS OF ALL THE SERVICES WHICH  
 HAVE INFORMATION ON THE VCI OR CONDUCT OPERATIONS AGAINST HI  
 THUS THE NATIONAL POLICE, THE MILITARY, THE CHIEF OF SERVIC  
 REVOLUTIONARY DEVELOPMENT CADRE AND THESE PROVIDE TO THEIR  
 CENTER SUCH INFORMATION AS THEY HAVE ON THE VCI. THE CENTER  
 COLLATES THIS MATERIAL AND DEVELOPS FROM IT LISTS OF VCI  
 IN THE NEIGHBORHOOD, ORGANIZATIONAL CHARTS AND OPERATIONAL  
 PLANS AND TARGETS. THERE ARE SIMILAR PHUNG HOANG COMMITTEES  
 AT PROVINCE, REGION, AND NATIONAL LEVELS, AND FROM VILLAGE  
 OFFICIALS ARE BEGINNING TO COLLATE INFORMATION ON THE VCI  
 IN THEIR VILLAGE.

TO REDUCE THE THREAT OF THE VCI, THE GVN HAS ESTABLISHED  
 OPERATIONAL GOALS FOR THE PHUNG HOANG AGENCIES IN EACH GEO-  
 GRAPHIC AREA OF SOUTH VIETNAM. THESE GOALS ARE BASED ON THE  
 ESTIMATED STRENGTH OF THE VCI, LOCAL SECURITY SITUATIONS AND  
 THE CAPABILITIES OF THE VARIOUS GVN SERVICES. THESE GOALS  
 CAN BE MET BY VCI WHO RALLY OR ARE INDUCED TO RALLY, BY

THOSE WHO ARE CAPTURED AND SENTENCED AND BY THOSE WHO ARE  
 KILLED IN THE COURSE OF SECURITY OPERATIONS.

SSD NOTE: DELIVER DURING DUTY HOURS

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O  
DE 21 361134Z  
O 271542Z ZYH ZFF-5  
FM OEN WHEELER CJCS  
INFO DR KISSINGER (WHITE HOUSE)  
MR LOGERS (STATE DEPT)  
MR WELLS (CIA)  
O PARSONS ZYH ZFF-4 ZFF-1  
FM GEN ADAMS COMUSMACV SAIGON VIETNAM  
TO ADM MCCAIN CINCPAC HONOLULU  
GEN EARLE WHEELER JCS WASHINGTON  
LTC FREDERICK BEYARD US - VN DEL AMEMB PARIS (CPT GRUBENOVSKY)  
ZEM

C O F F I D E N T I A L FINAL SECTION OF THREE MAC 1659Z EYE  
THE DESIRABILITY OF CAPTURING VCI IS STRESSED FOR THE  
INTELLIGENCE AND OTHER VALUES THEY CAN OFFER. HOI CHANH  
FREQUENTLY PROVIDE IMPORTANT INTELLIGENCE AND  
THEIR INFORMATION REMAINS AS THE BASIS OF MANY  
OPERATIONS. IN THE 1970 PACIFICATION AND DEVELOP-  
MENT PLAN, THE GOALS HAVE BEEN MADE MORE

GOAL OF THOSE VCI NEUTRALIZED TO CONSIST OF  
PREVIOUSLY IDENTIFIED VCI RATHER THAN THOSE WHOSE  
STATUS IS ONLY REVEALED PRIOR INTERROGATION OR  
SEARCH AFTER CAPTURE OR DEATH. ALSO, VCI  
CAPTURED WILL ONLY BE CREDITED TOWARD THE GOAL  
AFTER THEY HAVE ACTUALLY BEEN SENTENCED AND  
SPECIFIC GOALS WILL BE STATED FOR HIGHER LEVEL  
VCI RATHER THAN PERMITTING GOALS TO BE MET WITH  
LOWER LEVEL VCI. THE EFFECT OF THESE CHANGES  
IS TO PLACE EMPHASIS ON THE ARREST AND DETENTION  
OF HIGHER LEVEL, PREVIOUSLY IDENTIFIED VCI.  
DURING 1969 THROUGH NOVEMBER, SOME 7,397 VCI

HAVE BEEN CAPTURED, 4,130 KILLED, AND 4,500 KILLED.  
FOR A TOTAL OF 17,897. THIS IS TWENTY-FOUR PERCENT  
OF THE CURRENT ESTIMATE OF THE TOTAL STRENGTH  
OF THE VCI. AMONG THOSE NEUTRALIZED, SOME 60  
PERCENT WERE VCI OF DISTRICT LEVEL OR HIGHER.  
THESE RESULTS STEMMED FROM ALL TYPES OF OPERA-  
TIONS, FROM THE SINGLE POLICEMAN ARRESTING A  
SUSPECT, TO A MULTI-BATTALION OPERATION DESIGNED  
TO SURROUND AND CATCH A DISTRICT COMMITTEE IN  
SESSION.

ON 1 OCTOBER 1969, AN IMPORTANT STEP WAS TAKEN  
WITH RESPECT TO THE PHUNG HOANG PROGRAM WHEN  
IT WAS DECIDED TO INVOLVE THE CITIZENRY IN THE  
ATTACK ON THE VCI. UNDER THE SLOGAN OF  
"PROTECTION OF THE PEOPLE AGAINST THE ENEMY",  
THE GOV HAS PUBLICIZED THE PROGRAM, THE ENEMY  
AGAINST WHICH IT IS USED, AND THE ASSISTANCE THE  
GOV AND CITIZEN CAN GIVE IT. ASIDE FROM THESE  
GENERAL EXPLANATIONS, LOCAL PHUNG HOANG  
ACTIVITIES HAVE BEEN EXPLAINED IN MORE SPECIFIC  
TERMS, IN THE FORM OF LEAFLETS AND POSTERS OF  
THE PHOTOGRAPHS OF THE VCI OF THE NEIGHBORHOOD.  
IN A NUMBER OF CASES THIS HAS RESULTED IN  
CAPTURE THROUGH INFORMATION PROVIDED BY THE  
PUBLIC AND ON SOME OCCASIONS IT HAS RESULTED IN  
THE INDIVIDUAL TURNING HIMSELF IN AS A HOI CHANH  
BECAUSE OF THE PRESSURE EXERTED AGAINST HIM.  
STEPS HAVE BEEN TAKEN TO INSURE JUSTICE IN  
THE IMPLEMENTATION OF THE PROGRAM. IN MINISTRY  
OF INTERIOR DECREE 212 OF 28 AUGUST 1969, A  
DETAILED PROCEDURE WAS ESTABLISHED BY WHICH

INFORMATION WOULD BE ASSEMBLED AND RECORDED  
TO WARRANT THE ARREST OF INDIVIDUAL VCI. THE  
1970 PACIFICATION AND DEVELOPMENT PLAN, ANNEX II  
ON PROTECTION AGAINST NEUTRALISM, OUTLINES THE  
IMPORTANCE OF TREATING THE POPULATION AND  
DETAINEEES IN A FAIR, CORRECT AND HUMANE MANNER  
AND SETS OUT A VARIETY OF REQUIREMENTS FOR THE  
IMPLEMENTATION OF THE PROGRAM. IN AN OFFICIAL  
CABLE FROM THE CENTRAL PHUNG HOANG COMMITTEE,  
NO 12817A/2/WH/WH DATED 10 SEPTEMBER 1969, ALL

VILLAGE AND TOWN COMMITTEES MUST BE INFORMED  
OF OPERATIONS AND INDIVIDUALS ARRESTED IN THEIR  
AREAS TO ENSURE KNOWLEDGE BY LOCAL OFFICIALS OF  
THESE DEVELOPMENTS. PRIME MINISTER'S DIRECTIVE  
NO. 1293-TH T/PC/LM DATED 27 NOVEMBER 1969  
OUTLINES A SET OF REGULATIONS FOR ALL MINISTRIES  
AND SERVICES WITH RESPECT TO CAPTURE AND  
DETENTION OF SUSPECTS. THIS REQUIRES THAT SUSPECTS  
ARRESTED BE TURNED OVER TO APPROPRIATE MILITARY  
OR POLICE CHANNELS AND OUTLINES PROCEDURES FOR  
RAPID WORKING OF THEIR CASES. THE GOVERNMENT  
IS ENGAGED IN A PROGRAM OF IMPROVING AND UP-  
GRADING ITS DETENTION FACILITIES FOR DETAINEEES.  
HIGHER RANKING VCI ARE SENT TO MAXIMUM  
SECURITY DETENTION FACILITIES IN CON SON AND CERTAIN  
OTHER SPECIALIZED NATIONAL CORRECTIONS CENTERS FOR  
WOMEN, ETC. WHILE THE GENEVA CONVENTION DOES  
NOT REQUIRE IT, THE GOV HAS PERMITTED THE  
INTERNATIONAL RED CROSS TO INSPECT THESE FACILITIES  
WHERE VCI DETAINEEES AND CONVICTED VCI ARE KEPT.

GP-4

SSO NOTE: DELIVER IN 100 BUZY HOUR